

KEWAUNEE COUNTY HIGHWAY SAFETY COMMISSION
Kewaunee County Sheriff's Department
620 Juneau Street - Kewaunee, Wisconsin 54216
920-388-3100

The Kewaunee County Highway Safety Commission, in partnership with public and private organizations, is committed to developing and implementing a comprehensive strategy aimed at saving lives and preventing injuries by reducing crashes on our roads and highways.

DATE: 10/24/2019

Time & Location: 10:00am in the Integrity Meeting Room, Kewaunee County Court House, Lower Level

AGENDA

- 1.) Meeting called to order
- 2.) Approval of minutes of previous meeting
- 3.) Citizens comments and reports
- 4.) Commission Members Reports:
 - a.) Wisconsin State DOT Highway Engineer: Randy Asman
 - b.) Regional Program Manager BOTS:
 - c.) Kewaunee County Highway Department: Todd Every
 - d. Kewaunee County Sheriff Department:
 - 1.) Sheriff Matt J. Joski
 - 2.) Chief Deputy Cornelius
 - 3.) Lt. Jason Veaser
 - e.) Algoma Police Department:
 - f.) Kewaunee City Police Department: Asst. Chief Jim Kleiman
 - g.) Luxemburg Village Police Department: Chief Chris Gulbrand
 - h.) County Board Representative: Gary Paape
 - i.) Emergency Management Director: Tracy Nollenberg
 - j.) Wisconsin State Patrol Representative: Sgt. Jenny Austin
 - k.) Medical Representative: Public Health Director Cindy Kinnard
 - l.) Law Representative: Corporate Counsel Jeff Wisnicky
 - m.) School Bus Transportation Representative: Jeff Kassner
 - n.) Citizen Representative: Joseph Mastalir
- 5.) Crash spot Map
 - a) 3rd Quarter Crash Map
- 6.) Traffic Accident Statistics – 3rd Quarter
- 7.) Old Business
- 8.) Set Date of Next Meeting Date: January 2020
- 9.) Adjourn

Kewaunee County Crash Map (July-September 2019)

Animal Related Crash (Jul-Sep 2019)

 All items

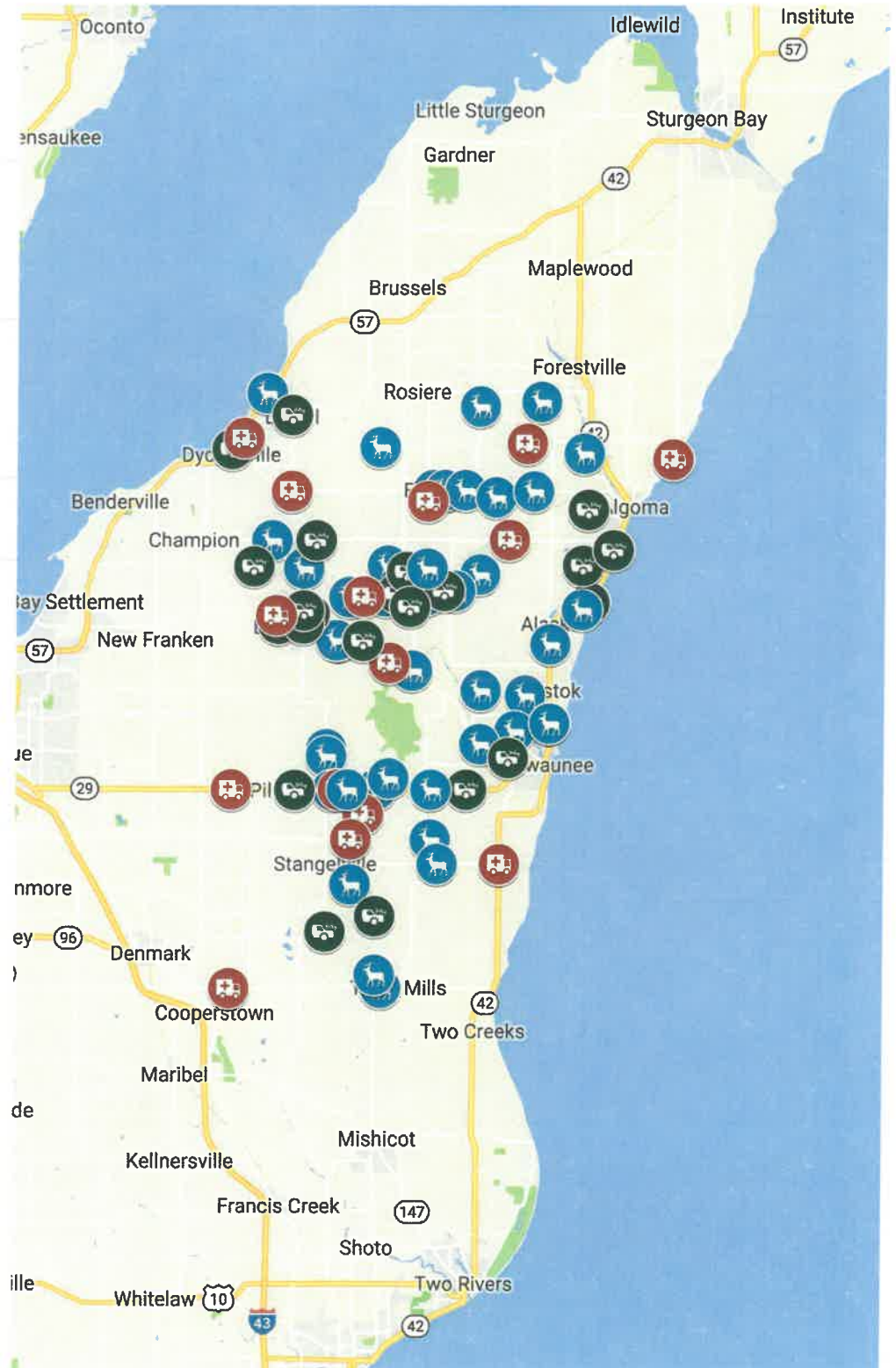
Property Damage Crash (Jul-Sep 2019)

 All items

Personal Injury Crash (Jul-Sep 2019)

 All items

Fatal Crash (Jul-Sep 2019 NONE)





KEWAUNEE COUNTY SHERIFF'S DEPARTMENT

620 Juneau Street
 Kewaunee, Wisconsin 54216
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MATTHEW J. JOSKI
 SHERIFF

Kewaunee County Quarterly Crash Data

October 24, 2019

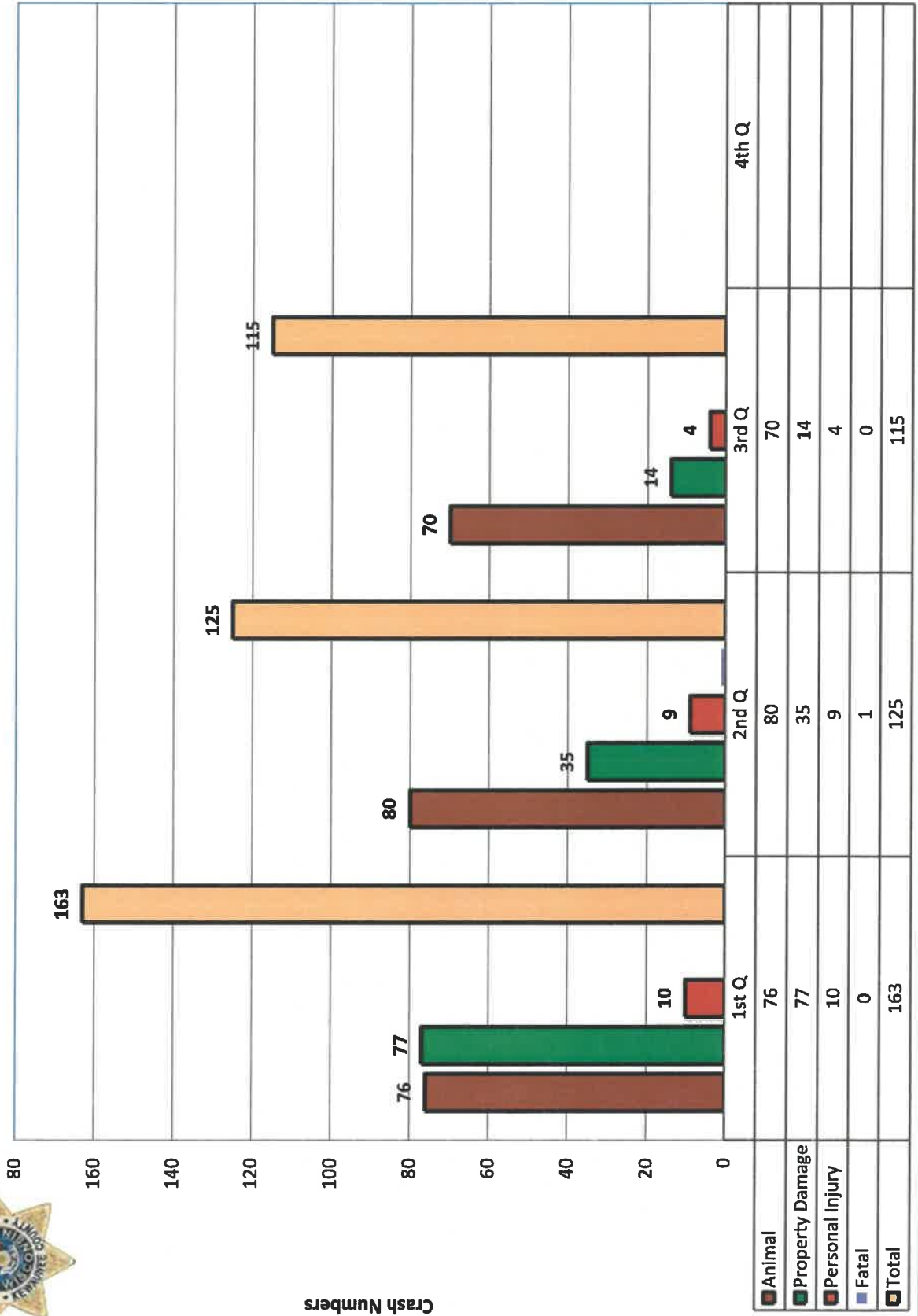
HIGHWAY SAFETY ACCIDENT INFORMATION					
Months – 2019 – 3 rd Quarter	July	August	September	Quarter Totals	2018 Totals
Deer Accidents	24	22	24	70	64
Injury Accidents	6	3	4	13	10
Property Damage Accidents	11	7	14	32	48
Fatalities	0	0	0	0	0
Total Accidents	41	32	42	115	
Previous Year Totals (2018)	32	36	54		122

QUARTER TOTALS – 2019	1 ST	2 ND	3 RD	4 TH	Yearly Totals to Date
Alcohol Related Accidents	5	3	4		12
Car/Deer Accidents	76	80	70		226
Accidents/Fatalities	0	1	0		1
Total Accidents	163	125	115		403

2019 Total =



Crash Analysis by Type & Totals



KEWAUNEE COUNTY HIGHWAY SAFETY COMMISSION
KEWAUNEE COUNTY COURTHOUSE
613 DODGE STREET
KEWAUNEE, WI 54216

July 25, 2019

PRESENT:	Matt Joski	Sheriff – Kewaunee Co Sheriff’s Dept
	David Cornelius	Chief Deputy – Sheriff’s Dept.
	Jason Veese	Lt. – Kewaunee Co Sheriff’s Dept.
	Eric Sikorski	WI DOT – N/E Region
	Randy Wiessinger	WI DOT – WSP – BOTS
	Sgt. Jenny Austin	Trooper – WI State Patrol
	Chris Gulbrand	Chief, Luxemburg Police Department
	Tracy Nollenberg	Emergency Management Director
	Jeff Wisnicky	Corporation Counsel
	Gary Paape	County Board Representative
	Jeff Kassner	Dworak Bus Service
	Robert Weidner	County Board Chairman
	Warden Darren Kuhn	WI Dept of Natural Resources

The meeting was called to order at 10:03 AM by Sheriff Matt Joski.

All members had received a copy of the April 25, 2019 meeting minutes. A motion was made by Jeff Kassner and seconded by Lt. Jason Veese to accept the minutes as presented. Motion carried.

CITIZEN COMMENTS AND REPORTS: No citizens were present at today’s meeting.

REPORTS FROM COMMISSION MEMBERS:

WISCONSIN DEPT OF TRANSPORTATION – ENGINEERING

Eric Sikorski represented the WI DOT at today’s meeting. He had just a few items to share – one of them being the work on the bridge over the Ahnapee trail which is scheduled to begin in early August and expected to finish around November. Vehicle traffic will be detoured onto STH 42 and CTH F. CTH E is also expected to finish around the end of October.

Eric also wished to share that there is currently some emergency culvert repair which will be done on STH 42, between Eighth and Ninth Roads. This is expected to occur the beginning of October and will involve a detour.

WISCONSIN DEPT OF TRANSPORTATION – BOTS

Randy Wiessinger wished to share several items of note with the commission. The first involved Legislative Proposals of Interest to DSP/Law Enforcement. Several of these legislative items are related to OWI offenses (including the proposal of a mandatory 12-hour hold, the criminalization of first offense OWI, the expansion of ignition interlock devices, and the legalization of marijuana). Another legislative item which is being proposed involves giving the power to those individuals working in a construction zone the ability to report motorist violations in much the same way as school bus drivers do now (SB-244).

Two additional items which are currently un-introduced draft legislative proposals involve automated traffic enforcement through the use of either automated speed enforcement systems or traffic control photographic systems. The other would make changes to the intoxicated operation of an ATV, UTV, OHM, motorboat or snowmobile wherein the penalty for operating one of the above while under the influence also effects that person's motor vehicle operator license.

Next, Randy shared with the commission some accident figures. Overall, the number of state-wide fatalities is at 255 (as of 7/22/19) which is down from the 5-year average of 291. For Kewaunee County, the 5-year average is 2 and we are currently at 1 for the year. He also broke down the causes for the accidents in Kewaunee County, with speed being the largest contributor. Sheriff Joski added that while speed is definitely a factor, one must consider that during winter times or poor road conditions, the box for speed being a factor could be checked even if the vehicle involved was traveling under the posted speed limit.

Finally, Randy shared with us the Wisconsin Recreational Vehicle Safety Education & Enforcement brochure put out by the Wisconsin Department of Natural Resources. In this brochure, it provides guidance for registering recreational vehicles, incident reporting, enforcement, safety statistics, and contact information.

Randy also wanted us to be aware that they are in the process of adding ATV/UTV crashes to the community maps program. He said this will be made easier, in part, by the fact that the DNR has begun using TRACs to record crashes. Randy said that the reason there is so little hard data for these incidents is often due to the way they are reported. Warden Kuhn advised that currently (and it is likely to remain this way), only serious injury or fatal ATV/UTV incidents are investigated by the DNR, and those are likely the only types of incidents that a Warden would respond to just due to the fact that one Warden covers a lot of territory. He said that while there *is* a statutory requirement to report accidents involving ATVs and motor vehicles, there is currently no way for the

DNR to enforce the requirement of ATV operators to report their accidents like there is for traditional motorists to report theirs to law enforcement. The passage of a county ordinance regulating ATV/UTV usage, however, may provide a means of stopping some of the unsafe behaviors that may lead to accidents.

Randy provided copies of all of the items he shared at the meeting, and they will be available for anyone who would like to take a look at them.

KEWAUNEE COUNTY HIGHWAY DEPARTMENT

Todd Every was not present for today's meeting, but he met with Gary Paape to discuss the projects currently going on in the county. Gary shared the following:

Again, the Ahnapee Trail bridge will be replaced beginning around the first week of August. CTH E will be closed from CTH E/Miller Street to CTH E/CTH FF to replace the bridge over Ahnapee Trail. Vehicle traffic will be detoured onto STH 42 and CTH FF. The road will be open to local residents only during construction. The Ahnapee Trail will be closed in the construction zone. The detour for trail users will be CTH C – 5th Street – Miller Street. Detour signage will be installed on the route.

The pavement on CTH E from Miller Street to the bridge over the Ahnapee Trail will be replaced this year. Existing pavement will be pulverized during the week of July 15th. Paving and shouldering will be completed in late summer/early fall in coordination with the bridge replacement project and the City's utility replacement project.

The City of Kewaunee will be replacing sewer main, water main, storm sewer, sidewalk, and curb and gutter on River Road from Miller Street to First Street. This project is scheduled to begin August 26th and is expected to be completed mid-October. The road will be open to local residents only during construction. Traffic is detoured on Miller Street.

Gary (on behalf of Todd) also wished to report that the CTH S bridge replacement project in Algoma is closer to being on schedule for completion in early November.

KEWAUNEE COUNTY SHERIFF'S DEPARTMENT

Sheriff Joski wished to begin by bringing to the commission's attention the intersection of CTH S and CTH AB, as there have recently been a couple of very serious accidents at that intersection. Sheriff Joski did some looking through the Sheriff's Department's records and observed that there have only been four personal injury accidents at that intersection since 2000. Taking that into consideration, he also looked at the statistics involving the intersection of CTH D and CTH S, where a 4-way stop sign had been put in following a series of serious accidents. He stated that there have been three personal

injury accidents at that location since 2000. Based on this, he does not believe that a 4-way stop sign at the intersection of CTH AB and CTH S would be feasible. Lt. Veeser pointed out that in the case of the most recent accident, the driver involved *did* stop at the stop sign at the intersection, however, she failed to see a car approaching the intersection, however it is unknown why – especially considering the intersection is fairly wide open and visibility is good. Discussion followed, and Gary Paape did offer to provide flags for the stop signs at that intersection to maybe increase visibility.

Next, Sheriff Joski advised he has been meeting with a group from St. Mary's Parish who will be participating in a walk from their parish to Champion. The group wished to discuss their route with Sheriff Joski, and have it brought to the committee, as well, to obtain suggestions to ensure their safety and visibility throughout this walk. The route that is currently planned involves them leaving the parish, taking the Ahnapee Trail, traveling through Rio Creek, and then onto CTH K. A few members suggested changing the route slightly to be able to spend as long as possible on the trail (for increased safety), and then rather than using CTH K, traveling west on Pheasant Road because there will be less traffic. The group is planning to have neon-colored shirts printed that they will all wear, which should help with visibility, and there was discussion of some signage being posted along the route, as well, to increase motorists' awareness of walkers ahead. Sheriff Joski stated he would bring our suggestions back to the group the next time they meet.

Lt. Veeser reported that cases involving drugged driving have increased and as a result, additional training will be provided to the deputies to help them identify those who may be operating while under the influence of drugs.

He also wished to report that there have been a number of incidents involving the theft of highway signs, including some which had been stolen only about 30 minutes after being put out on the side of the road. He advised that an Investigator has been assigned to these cases.

LUXEMBURG POLICE DEPARTMENT

Chief Gulbrand provided some updates on the progress at the Luxemburg Casco school sites. Of particular concern is the increased number of students who are now and will be crossing CTH AB from the Sports Complex to get to the schools. Currently, there is no parking in the west lot of the High School for anyone, and only teachers/staff are allowed to park in the east lot. He states that out of the four available crossings, the one which most students use is the one which crosses from the Sports Complex to the southwest corner of the Intermediate School. Another concern is the number of students walking through the Sports Complex to get to the crossing points.

Several options were discussed to increase safety – a triggered crossing signal at the main crosswalk, having designated walkways painted through the Sports Complex, and the addition of crossing guards.

According to Chief Gulbrand, former LC student Brandon Robinson has been watching this situation already and has also been looking at ways to increase the safety in this area. Through their investigations, it was determined that there may be some grant money available to help offset the costs of whatever is done to improve safety. This would be through the Safe Routes to School Program and Transportation Alternatives Program, which provides a 20% match in funding for infrastructure improvements which increase the safety of those kids who walk or bike to school. The unique problem with the Luxemburg Casco Schools, as pointed out by Chief Gulbrand, is that the schools are contained within the Village of Luxemburg, but the Sports Complex, which is across the street from the school, crosses a county highway. Therefore, the Village, the County, and the School Board all have to work together to determine what will be done and how it will be paid for.

After some further discussion, a motion was made by Sheriff Joski and seconded by Chief Deputy Cornelius to support enhancing the safety within the Sports Complex and for the crossings from the Sports Complex to the Luxemburg Casco Schools through use of funding by the Transportation Alternatives Program/Safe Routes to School. The motion carried with no opposition.

DEPARTMENT OF EMERGENCY MANAGEMENT

Tracy Nollenberg reported that after evaluating the storm damage from the flooding this Spring, the Wisconsin Disaster Fund advised that there was not sufficient damage to qualify for relief.

She also wished to share that a reimbursement request was made to the Northeast Wisconsin Healthcare Emergency Response Coalition (NEW HERC) for Stop-The-Bleed kits to be placed in every fire apparatus in the county. The monies provided by NEW HERC will be provided on a 95/5 match basis. These kits are similar to the tourniquet kits that the law enforcement officers within the county have in their squads.

The 2019 Clean Sweep was held on May 10, 2019 at the Riverview Transfer Station. Tracy advised that there were only 45 participants this year, which is down significantly from last year. She was unsure whether this was due to the location being off the highway rather than on like it was last year, or whether it was because the event was held on a Friday rather than a Saturday as it had been last year.

Finally, Tracy advised that she had received the After-Action report from FEMA with regard to the drill conducted in June. She said that overall, everything went well – and they mentioned the traffic impediment, specifically.

WISCONSIN STATE PATROL

Sgt. Jenny Austin was present for today's meeting but had nothing new to report.

CORPORATION COUNSEL

Jeff Wisnicky had asked for a Review and Recommendation from the Highway Safety Commission of proposed County Ordinance 25 concerning the operation of ATV/UTV and other off-highway vehicles.

Sheriff Joski provided a brief history of the ordinance, noting that after state legislation provided for towns to allow the use of these types of vehicles on town roads there has been increased pressure to open town roads to ATVs/UTVs in some of the townships in Kewaunee County from surrounding areas where ATV/UTV usage is already allowed. Over the past approximately 2 years, Sheriff Joski, Warden Darren Kuhn, Attorney Jeff Wisnicky, and Todd Every from the Highway Department have put together this county ordinance which provides guidance on the regulation and operation of ATVs and/or UTVs, as well as providing a means for law enforcement to consistently enforce those regulations independent of the township in which the violation occurred. It was and is the hope of the authors of this ordinance that all townships participating in the opening of their roads to ATV/UTV usage would adopt the verbiage contained therein.

Chairman Bob Weidner wished to have the Highway Safety Commission evaluate the safety of operating ATVs/UTVs on the roadways and consider making amendments to this ordinance prior to its' next reading in front of the county board.

Chairman Weidner shared with the committee a letter he received from a safety group who has been conducting studies involving ATV/UTV accidents. They have stated that ATV crashes on the road account for over 60% of ATV-related deaths and over 30% of serious ATV injuries. They also state that the manufacturers of these types of vehicles do not recommend their usage on paved roads, and that by their very design they are more prone to roll-over type crashes whether on-road or off.

It has been determined that the purpose of this proposed county ordinance is not to say whether ATV/UTV usage on the roads within the county is allowed or safe. The members of this commission acknowledge the risk involved. State law, however, is what allows for these vehicles to operate on the roadway. That said, this proposed ordinance was drafted in order to minimize the inherent risks of operating ATV/UTVs on the roadway by providing regulation for both vehicles and riders and providing a means for law enforcement officers to enforce those regulations by making it a county ordinance. Currently, the Townships do not have enforcement capabilities, and as Warden Kuhn had said previously it is not practical for the DNR to respond for enforcement capabilities due to the limited number of wardens in any given area.

Sheriff Joski advised that so far, eight townships in Kewaunee County have opened their town roads for ATV/UTV usage, and some have already adopted the verbiage provided in the proposed county ordinance (changing only what was necessary to make it applicable to their specific town). Lt. Veeseer advised that in Door County, each township passed its own ordinance which makes it nearly impossible for any law enforcement

officer to enforce any ATV/UTV violations – it is impractical for every officer to know the ins and outs of every township’s ordinances. It was also brought up that Door County has opened portions of its’ county roads for ATV/UTV use. There is little way for law enforcement officers to keep track of which portions of county roads are opened or closed or to enforce each town’s ordinances when they are all different. Warden Kuhn advised that Manitowoc County has done the same as Door County.

Jeff Kassner advised that the townships are already allowed to open their roads for ATV/UTV use, however if this county ordinance does not pass, then officers will be unable to enforce any violations. He stated that if this is going to happen (meaning opening the town roads) then the passing of this ordinance is the safest way to do it. Sheriff Joski advised that with regard to the ordinance, many of the major safety items are already covered by Wisconsin State Statute 23.33 and WI Admin Code NR 64. Everything else from speed limits, location of operation, ATV certification, driver’s license status, etc. are all covered in the proposed ordinance.

After some additional discussion, Chairman Weidner wanted to know if the committee thought any changes needed to be made to the ordinance as proposed. Several members discussed the need for insurance, and whether it should be required as it is for motor vehicles. After some discussion Chief Gulbrand made the motion to amend the proposed ordinance to include the additional requirement that ATV/UTV operators have liability insurance. This motion was seconded by Chief Deputy Cornelius and carried with no opposition.

Finally, Chairman Weidner asked that the Highway Safety Commission make a formal statement regarding ATV/UTV usage on town roads and the passing of this proposed ordinance.

Lt. Veeseer made a motion stating that the Highway Safety Commission acknowledges the inherent safety risks of operating ATV/UTVs on paved roadways and does not condone this behavior. However, approving the proposed ordinance will provide law enforcement officers with the means by which to enforce violations, and therefore, hopefully minimizing the risks involved. This motion was seconded by Gary Paape and carried with no opposition.

SCHOOL BUS TRANSPORTATION

Jeff Kassner was present for today’s meeting but had nothing new to report.

CITIZEN REPRESENTATIVE

Joe Mastalir, who is usually present for the meeting, was unable to attend today’s meeting, however he did send along a short list of concerns which were addressed by Sheriff Joski during the meeting. Joe wished to address what appears to be a lack of

respect for pedestrians. He advised that on one occasion, he observed a citizen in the crosswalk of an intersection however the oncoming car did not stop, forcing the pedestrian to stop crossing the street mid-way to avoid being struck. He just wondered if maybe law enforcement could bring some additional awareness to this issue, as is currently being done in Brown County.

Joe also asked whether, from his understanding of the proposed county ordinance involving ATV/UTV usage on the roads, these types of vehicles had to have lights on them, similar to motorcycles. Sheriff Joski advised that yes, ATVs and UTVs must be equipped with the proper lighting and noted that he had sent Mr. Mastalir a response to this question via email.

CRASH SPOT MAPS/ACCIDENT STATISTICS: The Sheriff's Department shared the 2nd Quarter Crash Data and Spot Maps. The only significant item of note was the one fatality which occurred on May 31, 2019 on CTH C, 0.26 miles south of Prairie Lane in the Township of Casco. Alcohol was a contributing factor in this accident.

OLD BUSINESS: No old business was discussed at today's meeting.

The next meeting is scheduled for Thursday, October 24, 2019 at the **Kewaunee County Sheriff's Department**, at **10:00 AM**.

Motion to adjourn was made by Tracy Nollenberg and seconded by Lt. Jason Veaser. Motion carried.

Meeting was adjourned at 11:41 AM.

:ajm